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粮食及
农业组织

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第二十届例会

2025 年 3 月 24-28 日，罗马

渔业委员会第三十六届会议报告



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第三十六届会议报告

2024年7月8-12日，罗马

渔业委员会
第三十六届会议报告
2024 年 7 月 8-12 日，罗马

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本文件的编写工作

本文件为渔业委员会第三十六届会议（2024年7月8–12日，罗马）所批准的报告最终版本。

内容提要

1. 渔业委员会（渔委）第三十六届会议于2024年7月8–12日以线上线下相结合方式举行。渔委的重要成果包括：
 - a) 通过《可持续水产养殖业准则》，并要求粮农组织为其实施工作提供技术援助和支持；
 - b) 大力支持将蓝色转型作为计划重点领域和路线图，并赞扬2024年版《世界渔业和水产养殖状况》报告；
 - c) 强调水产食品对粮食安全和营养的重要性，以及小规模 and 手工渔民、水产养殖户及渔业工人的重要贡献；
 - d) 认识到可持续渔业和水产养殖业在实现《2030年可持续发展议程》方面的重要作用，并鼓励成员加快落实可持续发展目标14；
 - e) 支持粮农组织参与世界贸易组织（世贸组织）《渔业补贴协定》等国际协定和进程，并要求粮农组织继续在上述进程中向成员提供技术援助；
 - f) 认识到需要继续打击非法、不报告和不管制捕鱼，并要求粮农组织就预防、制止和消除非法、不报告和不管制捕鱼提供指导；
 - g) 继续强调区域渔业管理组织/安排和区域渔业机构在实现有效渔业管理方面发挥的关键作用，并呼吁粮农组织继续支持其工作；
 - h) 认识到需要应对生物多样性丧失和气候影响，并要求粮农组织支持成员制定渔业和水产养殖业适应、减缓和灾害风险管理解决方案；
 - i) 大力支持粮农组织参与既有及全新全球生物多样性框架和论坛，如《全球生物多样性框架》和《濒危野生动植物种国际贸易公约》，并要求粮农组织支持成员批准和实施《〈联合国海洋法公约〉下国家管辖范围以外区域海洋生物多样性的养护和可持续利用协定》；
 - j) 赞赏全球日益认识到必须减少海洋塑料污染，包括渔业和水产养殖业造成的海洋塑料污染，并赞赏粮农组织为预防和减少遗弃、丢失或以其他方式抛弃的渔具方面做出的贡献；
 - k) 欢迎粮农组织2024–2025年渔业和水产养殖业重点行动，呼吁在水资源综合管理方针背景下进一步考虑渔业和水产养殖业，并欢迎渔业和水产养殖业的优先行动建议；
 - l) 核可渔委水产养殖分委员会第十二届会议报告、渔委鱼品贸易分委员会第十九届会议报告和渔委渔业管理分委员会第一届会议报告。
2. 渔业委员会提请理事会和大会注意其结论和建议。

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会议开幕

1. 渔业委员会（渔委）于 2024 年 7 月 8–12 日举行第三十六届会议。会议以线上线下相结合方式召开，进行网络直播，并将在粮农组织互联网网站网络直播存档区发布录像。
2. 渔委 110 位成员出席会议，来自粮农组织其他 20 个成员以及梵蒂冈的观察员、来自 7 个联合国专门机构的代表、来自 39 个政府间组织和 36 个国际非政府组织的观察员列席会议。代表和观察员名单见渔委网页 COFI/2024/INF/3 号文件和附录 B。
3. 渔委第三十六届会议主席 Mohammed Ahmed Alghamdi 先生宣布会议开幕，并对与会者表示欢迎。
4. 联合国粮农组织总干事屈冬玉博士发表开幕视频讲话。讲话内容见渔委网页 COFI/2024/INF/4 号文件和附录 D。
5. 8 个成员¹的部长和 6 个成员²的副部长分别发表讲话。
6. 渔委欢迎《粮食安全和扶贫背景下保障可持续小规模渔业自愿准则》发布 10 周年纪念高级别特别活动，称赞《自愿准则》实施工作，并鼓励成员继续实施《自愿准则》。
7. 渔委赞赏就先于渔委第三十六届会议举行的第二届小规模渔业峰会分享的信息，并鼓励粮农组织今后继续在渔委会议前举行小规模渔业峰会。

通过会议议程和安排

8. 渔委通过了会议《议程》和《时间表》。通过的《议程》见本《报告》附录 A。提交渔委的文件清单见附录 C。

任命起草委员会成员

9. 下列成员当选起草委员会成员³：阿根廷、澳大利亚、巴西、加拿大、智利、中国、多米尼加共和国、斐济、加蓬、印度、日本、科威特、马绍尔群岛、荷兰王国、挪威、俄罗斯联邦、西班牙、苏丹和大不列颠及北爱尔兰联合王国。Emma Hatcher 女士（澳大利亚）担任起草委员会主席。

¹ 科特迪瓦、加纳、几内亚、马尔代夫、挪威、秘鲁、南苏丹和坦桑尼亚联合共和国。

² 印度、利比里亚、阿曼、菲律宾、西班牙和美利坚合众国。

³ 欧洲联盟及其成员和乌克兰不赞同提名俄罗斯联邦担任起草委员会成员，俄罗斯联邦不赞同任何不赞同提名俄罗斯联邦担任起草委员会成员的成员。

《世界渔业和水产养殖状况》及《负责任渔业行为守则》和相关文书的实施进展情况

10. 渔委：

- a) 称赞粮农组织发布2024年《世界渔业和水产养殖状况》，包括强调蓝色转型⁴以高效支持成员、伙伴和主要利益相关方，尤其是小规模渔民落实《2030年可持续发展议程》；
- b) 重申《世界渔业和水产养殖状况》是唯一一份介绍全球渔业和水产养殖业状况及趋势的高质量标杆出版物，并祝贺粮农组织通过丰富相关产品以提高《世界渔业和水产养殖状况》的普及度，以及通过在2024年6月8日于哥斯达黎加圣何塞举行的“创新变革，保护海洋”高级别会议期间发布《世界渔业和水产养殖状况》以引发广泛关注；
- c) 敦促粮农组织在职责范围内继续加强渔业和水产养殖业问题在粮农组织内部及外部的影响力和传播力度；
- d) 认识到粮农组织在渔委召开会议前及时发布《世界渔业和水产养殖状况》所面临的挑战，并鼓励成员和粮农组织合作，确保如期完成报告；
- e) 强调2024年《世界渔业和水产养殖状况》报告着重指出，有效的渔业管理有利于恢复种群和增加渔获，并鼓励粮农组织及其成员继续朝着这一方向努力，把握一切机会，提升渔业管理成效；
- f) 注意到区域间和区域内情况各异，对不可持续做法、非法、不报告和不管制捕鱼所构成挑战、过剩产能和过度捕捞、气候变化、生物多样性丧失以及水生生态系统退化造成全球海洋鱼类种群状况不断累积退化的趋势表示关切，并欢迎部分区域取得的进展，强调需要认识到小规模渔民开展的渔业作业，尤其是多种群渔业面临的管理挑战，从而完善渔业管理措施，包括酌情加强与区域渔业管理组织/安排和其他相关区域渔业机构及其内部的合作；
- g) 强调粮农组织在职责范围内评估和应对当前冲突对于渔业和水产养殖业影响方面发挥的重要技术作用，同时注意到成员就此事项的发言内容；
- h) 赞赏粮农组织考虑到评估的种群数量持续增加，不断创新改进方法，以更好反映区域及次区域鱼类种群状况，并鼓励粮农组织继续开展这方面工作；

⁴ 粮农组织理事会第一七二届会议强调，蓝色转型是粮农组织的计划重点领域和路线图。

- i) 强调可持续渔业和水产养殖业在应对当前及未来粮食安全和可持续增长需求，以及建设可持续和韧性农业粮食体系方面的重要作用，并欢迎推广海洋及内陆水域可持续水产食品的全球倡议行动，包括应对粮食损失和浪费；
- j) 强调小规模 and 手工渔民、水产养殖户及渔业工人的重要贡献，以及增进性别公平及减少渔业和水产养殖业不平等的必要性，认识到小规模渔业峰会至关重要，为小规模渔业从业者提供交流意见和表达需求的平台，确保小规模渔业实现可持续发展，并继续鼓励每两年在渔委会前举行小规模渔业峰会；
- k) 注意到现有统计表明，水产养殖业水生动物产量首次超越捕捞渔业产量，强调可持续水产养殖业在应对各国，尤其是缺粮国粮食需求方面的重要性；
- l) 强调捕捞渔业的重要性，并鼓励粮农组织继续为可持续渔业管理提供必要的技术支持；
- m) 注意到粮农组织就远洋渔业准入安排制度及经济展望报告开展的工作，并鼓励继续开展这方面工作；
- n) 重申《负责任渔业行为守则》（《守则》）对于实现渔业和水产养殖业可持续发展的价值，并认可《守则》获得通过以来取得的实施进展，同时指出渔业和水产养殖业需要进一步提高可持续发展水平，以实现可持续发展目标；
- o) 欢迎《守则》和相关文书实施情况监测问卷答复率创下新纪录，以及粮农组织努力重新开发问卷网络应用程序，并呼吁粮农组织继续支持成员实施《守则》和相关文书，包括制定其他技术准则；
- p) 重申粮农组织在监测和报告由其监管的可持续发展目标14相关指标方面发挥的作用，称赞粮农组织在支持成员监测可持续发展目标14相关指标进展方面发挥的作用，并鼓励粮农组织继续对由其监管的可持续发展目标及直接影响小规模渔业的可持续发展目标具体目标进行综合评估；
- q) 鼓励粮农组织继续酌情与区域渔业管理组织/安排和区域渔业机构紧密合作，协助成员加强收集、管理、分析和传播及时分类数据的能力，为决策进程提供支持；
- r) 鼓励成员加快落实可持续发展目标14，在涉及可持续渔业和水产养殖业的《2030年可持续发展议程》指标监测和报告进程中发挥自主性；
- s) 鉴于可持续发展目标17框架内当前可用供资及其他相关融资来源资金水平较低，呼吁成员为实现可持续发展目标14增加供资。

渔委水产养殖分委员会第十二届会议（2023年5月16-19日）决定和建议

11. 渔委：

- a) 核可渔委水产养殖分委员会第十二届会议报告；
- b) 强调水产养殖业事关粮食安全和营养、生计、经济发展和人类卫生，对促进实现可持续发展目标做出了重要贡献；
- c) 通过《可持续水产养殖业准则》（《准则》），并指出《准则》与蓝色转型路线图⁵落实工作密切相关；
- d) 鼓励粮农组织宣传《准则》，推广良好做法，寻求资金来源，为实施工作提供技术援助和支持；
- e) 要求粮农组织开展能力建设，并采取商业化手段和生物安全做法，优先重视发展小规模水产养殖业；
- f) 赞赏粮农组织在生物安全、水生动物卫生和抗微生物耐药领域开展的工作，包括指定粮农组织抗微生物耐药参考中心，并注意到为落实“同一个健康”方针而持续开展的活动；
- g) 呼吁采取更有力的行动，改善水产养殖业性别不平等状况，促进女性赋权；并呼吁粮农组织鼓励并协助成员编制和发布分类数据；
- h) 认识到需要多管齐下，建立多样化的可持续农业粮食体系，开发多种食物来源，同时注意到可持续海藻养殖带来的潜在机遇，并要求粮农组织提供技术援助和能力建设，支持可持续海藻养殖；
- i) 指出监测《负责任渔业行为守则》落实工作的重要性，并呼吁粮农组织参考粮农组织专家研讨会的研讨结果，修订《负责任渔业行为守则》水产养殖问卷；
- j) 鼓励秘书处继续开展工作，根据《准则》制定和发布案例研究；
- k) 欢迎土耳其政府盛情邀请在土耳其安塔利亚召开水产养殖分委员会第十三届会议（2025年4月7-11日）。

⁵ 粮农组织的计划重点领域和路线图之一。

渔委鱼品贸易分委员会第十九届会议（2023年9月11–15日）的决定和建议

12. 渔委：

- a) 批准鱼品贸易分委员会第十九届会议报告；
- b) 强调非关税措施对国际鱼品贸易造成的负面影响，敦促成员促进公平公正贸易，消除不必要的鱼品贸易壁垒；
- c) 鼓励成员接受世界贸易组织（世贸组织）《渔业补贴协定》，推动《协定》生效，并尽快完成关于未决问题的进一步谈判，以期缔结一项经谈判达成的综合《协定》，呼吁粮农组织和世贸组织加强技术合作；
- d) 强调提高渔业价值链效率和透明度十分重要，并要求粮农组织继续在该领域提供技术专长和支持，尤其是在粮食损失和浪费、市场准入、进口要求合规、可追溯性和小规模渔业的具体需求方面；
- e) 认识到协调统一渔获登记十分重要，并鼓励成员采纳粮农组织《渔获登记制度自愿准则》；
- f) 重申粮农组织应向其他国际文书和机制提供科学建议，尤其是《食品法典》和《濒危野生动植物种国际贸易公约》（《濒危物种公约》），并鼓励粮农组织与《濒危物种公约》合作，推动协调《濒危物种公约》水生物种列入提案评估工作；
- g) 认识到粮农组织“蓝色港口倡议”对于促进区域合作发挥重要作用，并邀请粮农组织及其成员加强合作；
- h) 请粮农组织加快制定粮农组织《渔业和水产养殖业价值链社会责任指南》。
- i) 强调非法、不报告和不管制捕鱼对国民经济和渔业可持续发展造成的不利影响，并赞赏粮农组织在非法、不报告和不管制捕鱼所产生的经济、贸易和市场影响方面开展的工作；
- j) 要求粮农组织协助应对市场准入、渔业统计和跨境贸易方面的挑战，尤其是小规模渔业在开展鱼品贸易方面所面临的挑战，包括更新粮农组织生态标签准则，与《保障可持续小规模渔业自愿准则》等全球文书保持一致。

渔委渔业管理分委员会第一届会议（2024年1月15–18日）的决定和建议

13. 渔委：

- a) 核可渔委渔业管理分委员会第一届会议报告；

- b) 重申渔业管理分委员会发挥技术论坛作用，根据粮农组织《负责任渔业行为守则》及相关文书，确定重点议题，推进相关讨论和未来工作，改进渔业管理工作；
- c) 鼓励粮农组织就数据收集系统、种群评估和渔业管理，制定并实施全球能力建设计划；
- d) 指出需要在渔业管理分委员会中处理小规模渔业管理问题，以支持落实《负责任渔业行为守则》和《粮食安全和消除贫困背景下保障可持续小规模渔业自愿准则》；
- e) 确认应在渔业管理行动和进程中考虑和应对非法、不报告和不管制捕鱼、生物多样性丧失和气候变化影响问题；
- f) 强调渔业管理中性别平等的重要性，并要求渔业管理分委员会继续在其工作中纳入性别平等举措；
- g) 鼓励渔业管理分委员会进一步讨论未受到充分管理和管控的远洋渔船问题，这类渔船可能对小规模渔业产生负面影响，在发展中国家尤其如此；
- h) 忆及区域渔业管理组织、区域渔业机构及安排在实现有效渔业管理方面发挥的作用，并呼吁粮农组织继续支持这些组织和机构的工作，措施包括加强区域渔业机构秘书处网络；
- i) 鼓励粮农组织推动专家工作，以填补数据空白，分享种群评估方法专门知识；
- j) 呼吁粮农组织进一步加大对海洋和内陆区域及次区域组织的支持力度，并继续支持建立红海和亚丁湾水产养殖和渔业组织。

打击非法、不报告和不管制捕鱼

14. 渔委：

- a) 注意到粮农组织成员报告的打击非法、不报告和不管制捕鱼进展，并认可通过监测粮农组织成员实施打击非法、不报告和不管制捕鱼国际文书进展的《行为守则》问卷所提供信息的价值；
- b) 呼吁通过区域渔业机构等方面，加强协调和有效实施国际文书，并鼓励国家和区域层面采纳国际商定的做法和标准；
- c) 重申船舶追踪对监测遵守和监督措施以及公海登船检查的重要性，并期待听取将由粮农组织开展的船舶追踪全球研究结果；

- d) 欢迎《港口国措施协定》缔约方数量增加，以及缔约方为加强《协定》实施和成效而采取具体行动，包括实施《〈关于预防、制止和消除非法、不报告和不管制捕鱼的港口国措施协定〉成效改进战略》（《巴厘战略》）和运行《港口国措施协定》全球信息交换系统；
- e) 敦促成员和区域渔业管理组织根据粮农组织《渔获物转载自愿准则》，确保制定转载作业监测和管控综合框架，同时呼吁粮农组织支持相关工作并监测进展；
- f) 欢迎通过粮农组织《港口国措施协定》全球能力建设计划提供技术援助，同时呼吁扩大这类技术援助并提供更多支持，确保有效、协调地实施国际文书；
- g) 鼓励粮农组织着手确认国家和区域层面卓有成效的倡议行动，在打击非法、不报告和不管制捕鱼的范围内，推动南南合作及三方合作；
- h) 认可背景文件表达的意见，即若无国家或双边协定可依，在国家专属经济区作业的外国船队的捕鱼活动归为非法、不报告和不管制捕鱼，并要求渔委渔业管理分委员会处理该问题；
- i) 注意到粮农组织—劳工组织—海事组织非法、不报告和不管制捕鱼及相关事项联合特设工作组第五次会议的建议，并要求渔业管理分委员会审议渔委本届会议及工作组今后会议的成果；
- j) 注意到《遵守协定》专家研讨会的结论，包括为《协定》缔约国明确务实方案，强调应在迄今所取得进步的基础上再接再厉，并继续探索加强实施《遵守协定》的可能性，同时鼓励今后根据《遵守协定》与《联合国鱼类种群协定》和《船旗国表现自愿准则》等其他相关文书的条款以及区域渔业机构的遵规守约工作，更广泛地基于船旗国责任开展工作；
- k) 鼓励成员制定、实施和加强监测、控制和监督（MCS）系统以及有效的问责框架，促进打击非法、不报告和不管制捕鱼，同时鉴于实践表明，公海登船检查计划有助于填补公海监测、控制和监督制度空白，为合作打击非法、不报告和不管制捕鱼以及提高发展中国家监测、控制和监督能力提供支持，鼓励成员支持目前尚未制定此类计划的区域渔业管理组织制定此类计划；
- l) 认识到明确渔船实益所有权的重要性和挑战，并鼓励渔委及各分委员会进一步审议该问题；
- m) 强调成员高度重视打击非法、不报告和不管制捕鱼，并鼓励粮农组织寻求并分配更多资源和供资，促进预防、制止和消除非法、不报告和不管制捕鱼。

渔业和水产养殖业水资源综合管理（书信程序）

15. 渔委：

- a) 认识到需要在水资源综合管理背景下谋划渔业和水产养殖业；
- b) 欢迎就渔业和水产养殖业水资源综合管理建议开展的优先行动，建议进一步完善各项目标，并要求粮农组织将内陆渔业和水产养殖业纳入相关工作领域，包括纳入全球、区域、流域和国家发展议程，并请粮农组织加强伙伴关系、筹措资源，制定并落实相关优先行动；
- c) 认可内陆渔业和水产养殖业对粮食安全、营养和可持续生计做出的重要贡献，强调应采取基于生态系统的方法实施管理，包括管理疫病并应对抗微生物药物耐药性问题；
- d) 认识到多部门参与水资源综合管理十分重要，能够促进资源可持续利用，提高生物多样性，增强气候韧性，并鼓励粮农组织支持成员提高内陆渔业和水生环境管理能力。

渔业和水产养殖业在粮食安全和营养方面的作用

16. 渔委：

- a) 承认水产食品作为蛋白质以及必需脂肪酸和微量营养素来源对于营养、粮食安全和健康发挥重要作用；
- b) 强调水产食品通过学校供餐、营养和教育计划在减少境内流离失所者和难民等弱势群体营养不良方面发挥的作用、小规模渔业做出的重要贡献以及水产类美食传统的多样性；
- c) 建议粮农组织进一步研究减少食物损失和浪费（包括捕捞后损失）的方式并发掘在水产价值链中利用鱼副产品的潜力，确保水产食品生产更具可持续性；
- d) 呼吁粮农组织为成员提供技术援助，将水产食品引入健康膳食，并根据国家基于食物的膳食指南（如有）和国家优先事项，促进水产食品可持续和安全消费；
- e) 根据粮农组织/世界卫生组织（世卫组织）专家磋商的建议，认识到将水产食品纳入营养战略十分重要，且需要提高对水产食品风险和益处的认识；
- f) 强调需要采取全面包容方针，通过科学管理，确保实现捕捞渔业和水产养殖业可持续发展，支持成员（尤其是发展中国家）完善消费和营养成分高质量国别数据（包括水产食品安全风险因素）的收集、分析、传播和使用；

- g) 注意到粮农组织与各类联盟和网络⁶就海洋和内陆水域可持续食物促进粮食安全和营养所展开的协作，并鼓励粮农组织继续在该领域提供技术支持；
- h) 鼓励粮农组织继续讨论小规模渔业和可持续水产养殖业对粮食安全和营养的贡献。

气候变化对渔业和水产养殖业的影响，以及水产食品在应对气候变化中的作用

17. 渔委：

- a) 赞扬粮农组织在评估、预测和应对气候变化对水产食品体系的影响方面所开展的工作，欢迎发布在不同气候情境下对 2100 年之前可开发鱼类生物质的最新预测⁷，并鼓励粮农组织宣传这份出版物和其他科学工作的结果；
- b) 认识到粮农组织《可持续水产养殖业准则》中提及气候变化，要求粮农组织就渔业部门（包括水产养殖部门）的适应、减缓和灾害风险管理提供指导；
- c) 鼓励粮农组织根据其《2022–2031 年气候变化战略》，继续支持成员开展气候变化脆弱性评估，获取气候融资，制定气候政策和战略，落实适当的气候解决方案，特别是在发展中国家，尤其是小岛屿发展中国家、最不发达国家和内陆发展中国家，同时适当关注小规模渔业和农业社区、土著人民和其他弱势群体；
- d) 认识到区域渔业机构在应对气候变化对渔业和生态系统的影响方面所发挥的作用，鼓励成员推进在区域渔业机构的养护和管理措施中充分考虑气候变化，赞赏粮农组织在这些问题上与区域渔业机构的合作，并鼓励粮农组织促进信息交流，加强与区域渔业机构以及区域渔业机构彼此之间的区域合作与协调；
- e) 称赞粮农组织制定了一套具有气候抵御能力的渔业和水产养殖行动，以支持粮农组织《2022–2031 年气候变化战略》，并与蓝色转型路线图保持一致，呼吁粮农组织筹集更多资源，用于推广适应和减缓气候变化的解决方案；
- f) 欢迎在《联合国气候变化框架公约》下对水产食品循序渐进展开讨论，并要求粮农组织继续参与《联合国气候变化框架公约》及其他相关全球论坛，同时鼓励各成员在粮农组织的支持下将对于水产食品的考量纳入其国家自主贡献和国家适应计划。

全球生物多样性框架和协定对渔业和水产养殖业的影响

⁶ 水产食品蓝色联盟、海洋和内陆水域可持续食物促进粮食安全和营养全球行动网络、全球水产养殖可持续发展联盟、生态水产养殖中心。

⁷ Blanchard, J.L.和 Novaglio, C.,编辑。2024。粮农组织渔业及水产养殖业技术文件第 707 号。罗马，粮农组织。
<https://doi.org/10.4060/cd1379en>

18. 渔委：

- a) 欢迎粮农组织在落实《联合国粮农组织农业各部门生物多样性主流化战略》及相关的《2024–2027年行动计划》方面取得的进展，特别是在渔业和水产养殖业行动方面；
- b) 欢迎粮农组织积极参与既有及全新全球生物多样性框架和论坛，包括积极参加多边环境协定会议，并鼓励粮农组织继续有计划、有战略地开展这项工作；
- c) 敦促粮农组织支持渔业和水产养殖业机构与环境机构之间在国家和区域层面开展有效合作，从而在渔业和水产养殖业范围内保护和可持续利用生物多样性，同时认识到小规模渔业和水产养殖业参与主体在这方面发挥的重要作用；
- d) 呼吁粮农组织将可持续水产品纳入生物经济计划的更广泛实施工作中，特别是那些与小规模渔业、土著人民和地方社区相关的计划；
- e) 认识到区域渔业机构在将生物多样性纳入水生资源保护和可持续利用方面所发挥的作用，并呼吁粮农组织继续加强对区域渔业机构的支持，包括加强区域渔业机构秘书处网络；
- f) 重申粮农组织在向《濒危野生动植物种国际贸易公约》缔约方提供最佳可用科学数据和渔业问题技术信息方面发挥的重要作用，包括通过专家咨询小组提供信息，并鼓励粮农组织加强对成员和区域渔业机构在实施《公约》名录方面的支持；
- g) 提请粮农组织提高所有相关利益相关方（包括成员和区域渔业机构）对《〈联合国海洋法公约〉下国家管辖范围以外区域海洋生物多样性的养护和可持续利用协定》对渔业和水产养殖业影响的认识，并酌情支持成员批准和实施《协定》；
- h) 鼓励成员酌情积极参与多边环境协定会议，为讨论贡献渔业专门知识；
- i) 强调粮农组织积极分享水生生物多样性信息，支持成员实施环境文书，包括《粮食和农业水生遗传资源保护、可持续利用和开发全球行动计划》（《全球行动计划》）。

海洋塑料污染与渔业和水产养殖业

19. 渔委：

- a) 欢迎全球日益认识到必须减少海洋塑料污染（包括渔业和水产养殖作业造成的海洋塑料污染），并对此作出承诺，赞赏粮农组织在防止和减少被遗弃、丢失或以其他方式抛弃的渔具方面作出的贡献；

- b) 鼓励粮农组织进一步加强其活动，以更好地了解来自渔业和水产养殖业的塑料污染的影响，并就预防和减少塑料污染提供技术指导；
- c) 呼吁所有国家积极参与国际海事组织（海事组织）海洋环境保护委员会及污染预防和应急分委员会的工作，特别是根据《国际防止船舶造成污染公约》（《防污公约》）附件 V 的规定，参与有关推出强制性渔具标识和渔具损失报告的讨论；
- d) 注意到与渔业和水产养殖部门塑料问题相关的多个并行进程和讨论，例如粮农组织农委下的《粮农组织农用塑料可持续使用和管理自愿行为守则》，以及环境署政府间谈判委员会下关于塑料的具有法律约束力的文书，并要求粮农组织与成员进行协调，参与这些进程和讨论并贡献技术专长，以防止出现相互矛盾的结果；
- e) 赞赏粮农组织与海事组织在全球和区域项目中的协作，这些项目旨在防止和减少航运和捕鱼作业（包括被遗弃、丢失或以其他方式抛弃的渔具）造成的海洋塑料垃圾，如“全球垃圾伙伴关系项目”和区域项目；
- f) 强调需要开展跨学科研究，制定政策和立法框架，测试和推广渔具创新成果，防止和减少内陆和海洋环境中捕捞和水产养殖作业造成的塑料污染。

联合国粮农组织《战略框架》下渔业和水产养殖业工作计划

20. 渔委：

- a) 审议了粮农组织《2022–31年战略框架》下渔业和水产养殖业工作计划，并赞赏自渔委第三十五届会议以来取得的重要成果；
- b) 欢迎并支持渔业和水产养殖业继续被纳入粮农组织《2022–31年战略框架》计划重点领域，及其对可持续发展目标和《2030年可持续发展议程》做出的贡献；
- c) 强调“蓝色转型”作为一项计划重点领域和路线图的重要性，体现了粮农组织最大限度发挥可持续水产食品体系对粮食安全、营养和生计贡献的愿景；
- d) 赞赏渔委三个分委员会的主题与“蓝色转型”计划重点领域和路线图的三大支柱相一致；
- e) 呼吁粮农组织，包括通过其相关权力下放办事处，与相关全球、区域和次区域机构和安排密切合作，支持成员集体有效地实施拟议渔业和水产养殖业工作计划；
- f) 批准2024–2025年及以后在可持续水产养殖业、可持续渔业和可持续价值链三大支柱方面的关键具体技术领域，注意到渔业和水产养殖业领域对粮食安全、营养和生计的重要性与日俱增；
- g) 敦促粮农组织继续在相关区域和国际论坛上支持和宣传水产食品体系的重要性。

渔委多年工作计划（书信程序）

21. 渔委：

- a) 批准《2022–2025多年工作计划》进展报告；
- b) 赞扬秘书处通过渔委主席团与成员进行了富有成效的对话，并通过在闭会期间频繁召开主席团会议保证了工作透明度；
- c) 重申及时分发渔委文件十分重要；
- d) 呼吁粮农组织在《2024–2027年多年工作计划》第18段（b）项中写明，自渔委第三十七届会议起，渔委全部会议文件应在所有语种版本完成后尽快上传至渔委网站，且无论如何均应不晚于渔委会议召开四周前发布；
- e) 要求秘书处审议和采用渔委及其分委员会运作方面的良好做法；
- f) 强调应确保粮农组织《2022–2031年战略框架》相关工作计划充分反映和考虑水产食品体系，包括根据各国国情、优先重点和能力酌情推进水产食品体系转型；
- g) 批准按照上文（d）、（e）和（f）段修正后的拟议《2024–2027多年工作计划》（附录 E），并在其中纳入渔委第三十六届会议作为重点领域讨论的议题。

其他事项

22. 渔委未提出其他事项。

选举渔委第三十七届会议主席和副主席

23. 渔委选举 James Brown 先生（新西兰）担任主席，并选举拉丁美洲及加勒比小组代表担任第一副主席。加拿大、厄瓜多尔、智利、法国、黎巴嫩、菲律宾和南非当选为副主席。

渔委第三十七届会议日期和地点

24. 渔委商定于 2026 年第三季度在罗马举行第三十七届会议。具体日期将由总干事与渔委主席团商定并提交 2024 年 12 月粮农组织理事会下届会议和 2025 年 6 月粮农组织大会第四十四届会议确定。

通过报告

25. 渔委第三十六届会议报告采纳了商定一致的所有修改，于 2024 年 7 月 12 日获得通过。

议 程

1. 会议开幕
2. 通过会议议程和安排
3. 任命起草委员会成员
4. 《世界渔业和水产养殖状况》及《负责任渔业行为守则》和相关文书的实施进展情况（供参考和讨论）
5. 渔委水产养殖分委员会第十二届会议（2023年5月16–19日）决定和建议（供参考和批准）
6. 渔委鱼品贸易分委员会第十九届会议（2023年9月11–15日）决定和建议（供参考和批准）
7. 渔委渔业管理分委员会第一届会议（2024年1月15–18日）决定和建议（供参考和批准）
8. 打击非法、不报告和不管制捕鱼（供参考和讨论）
9. 渔业和水产养殖领域水资源综合管理（书信程序）⁸
10. 渔业和水产养殖业在粮食安全和营养方面的作用（供参考和讨论）
11. 气候变化对渔业和水产养殖业的影响，以及水产食品作为一种气候解决方案（供参考和讨论）
12. 全球生物多样性框架和协定对渔业和水产养殖业的影响（供参考和讨论）
13. 海洋塑料污染及渔业和水产养殖业（供参考和讨论）
14. 联合国粮农组织《战略框架》下渔业和水产养殖业工作计划（供参考和讨论）
15. 渔委多年工作计划（书信程序）（供参考和讨论）
16. 其他事项（供参考）
17. 选举渔委第三十七届会议主席和副主席
18. 渔委第三十七届会议日期和地点
19. 通过报告

⁸ 书信程序议题。

附录 B

代表和观察员名单

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渔委选举 Emma Hatcher 女士（澳大利亚）担任起草委员会主席，成员包括：阿根廷、澳大利亚、巴西、加拿大、智利、中国、多米尼加共和国、斐济、加蓬、印度、日本、科威特、马绍尔群岛、荷兰王国、挪威、俄罗斯联邦、西班牙、苏丹和大不列颠及北爱尔兰联合王国。

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秘书处

秘书：Alice McDonald 女士
起草委员会秘书：Matthew Camilleri 先生

文件清单

COFI/2024/1/Rev.1	暂定议程
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COFI/2024/3	渔委水产养殖分委员会第十二届会议（2023 年 5 月 16–19 日）的决定和建议
COFI/2024/4	渔委鱼品贸易分委员会第十九届会议（2023 年 9 月 11–15 日）的决定和建议
COFI/2024/5	渔委水产渔业管理分委员会第一届会议（2024 年 1 月 15–18 日）的决定和建议
COFI/2024/6	渔业和水产养殖业水资源综合管理（书信程序）
COFI/2024/7	渔业和水产养殖业在保障粮食安全和改善营养方面的作用
COFI/2024/8	气候变化对渔业和水产养殖业的影响，以及水产食品在应对气候变化中的作用
COFI/2024/9	全球生物多样性框架和协定对渔业和水产养殖业的影响
COFI/2024/10/Rev.2	海洋塑料污染与渔业和水产养殖业
COFI/2024/11	粮农组织《战略框架》下渔业和水产养殖业工作计划
COFI/2024/12	渔委多年工作计划：《2022–2025 年渔委多年工作计划》进展报告和《2024–2027 年渔委多年工作计划》（草案）（书信程序）
COFI/2024/13	推动协调和有效落实国际文书、机制和工具，打击非法、不报告和不管制捕鱼
COFI/2024/INF/1/Rev.1	暂定时间表
COFI/2024/INF/2/Rev.3	暂定文件清单
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COFI/2024/INF/7	《可持续水产养殖业准则》
COFI/2024/INF/8	渔委水产养殖分委员会第十二届会议（2023年5月 16-19日）报告
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COFI/2024/INF/11	欧盟及其成员国提交的权限和表决权声明
COFI/2024/INF/12	渔业海上作业安全
COFI/2024/INF/13	《粮食安全和扶贫背景下保障可持续小规模渔业自愿 准则》十周年成果回顾
COFI/2024/INF/14/Rev.1	社会保护举措推动蓝色转型
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COFI/2024/INF/16	《农用塑料可持续使用和管理自愿行为守则》草案 （更名为：COFI/2024/SBD/9）
COFI/2024/INF/17	蓝色转型行动促进发展有气候韧性的水产食品体系— 支持《粮农组织气候变化战略》
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COFI/2024/INF/20	《2030年可持续发展议程》以及可持续发展目标14 下的渔业和水产养殖业

联合国粮农组织总干事屈冬玉博士开幕致辞

各位阁下，

女士们、先生们，

粮农组织渔业委员会会议是全球渔业和水产养殖领域规模最大的盛会，热烈欢迎各位政策制定者、专家和合作伙伴齐聚一堂，共商渔业大计。

随着全球水产养殖业的持续发展，鱼类和渔产品的供应屡创新高。2022 年，水产养殖取代捕捞渔业成为水生动物源食品的最主要来源。确保水产养殖业的可持续发展对于消费者至关重要，国家计划、法律框架、指导方针和标准都应围绕这一核心，为可持续水产养殖赋能的同时保障生物安全。

渔业和水产养殖面临诸多挑战，但也蕴藏巨大机遇，本周的渔委会议将围绕一系列相关议题展开讨论，其中包括重点关注粮食短缺地区，支持水产养殖实现可持续增长；响应有效渔业管理的迫切需求，扭转不可持续的渔业管理做法，焦点之一是许多商业种群的捕捞量超出了生物安全范围。

但机遇与挑战并存，发展水产品价值链、加强实施生物多样性协定、应对塑料污染问题、确保水资源综合管理、减轻气候危机影响等领域均大有可为。

本届会议期间，我们还将举行庆祝《粮食安全和消除贫困背景下保障可持续小规模渔业自愿准则》批准十周年高级别活动。全球有 6 亿人以渔业和水产养殖为生，且大部分集中在小规模渔业。因此，十周年纪念具有里程碑式的意义。

距离实现可持续发展目标的既定期限仅剩六年时间，而我们在渔业部门和海洋方面开展的工作关乎多项目标的实施进度。时间紧，任务重，采取果断行动刻不容缓，义不容辞。

2025 年联合国海洋大会将聚焦支持实现可持续发展目标 14。粮农组织是可持续发展目标 14 下 4 项具体指标的监管机构。目前，各项指标进度不一，部分指标需迎头赶上。为此，我们必须多管齐下，统筹政策、计划和投资，确保可持续地发展营养丰富的水产食品，惠及子孙后代。

国际社会也以此为目标，达成了一系列重要的国际文书。其中，《可持续水产养殖准则》将进一步协助筹措所需资源，集中技术专长，为粮农组织“蓝色转型”倡议提供支持。此外，粮农组织《港口国措施协定》和新成立的渔委渔业管理分委员

会，都是化挑战为机遇的重要推手，致力于为渔业和水产养殖部门的可持续发展贡献一臂之力。

最后我还要强调，价值链、贸易和市场发挥的作用同样不可或缺。本部门的国际贸易量日不断攀升，2022年全部水产品的总出口额达到创纪录的1950亿美元，较疫情前水平增长19%。

出口对于低收入和中收入国家尤为重要，其水产品净出口收入超过了所有其他农产品的总和。因此，建设农业粮食贸易体系必须兼顾粮食安全目标，始终秉承自由、非破坏性和稳健的原则。

各位同事，

让我们团结奋进，讲效率、谋实效、重协同，一致围绕水产品体系这一核心，推进全球农业粮食体系转型，矢志实现“四个更好”，即更好生产、更好营养、更好环境和更好生活，不让任何人掉队。

谢谢。

渔业委员会《2024–2027 多年工作计划》草案

I. 渔业委员会总体目标

1. 渔业委员会（渔委）应⁹：
 - (a) 审议粮农组织在渔业和水产养殖领域的工作计划及其执行情况；
 - (b) 定期全面审议世界渔业和水产养殖状况及国际性渔业问题，并评价这些问题及其可能的解决方案，以便各国、粮农组织及其他政府间机构采取协调一致的行动；
 - (c) 审议与渔业和水产养殖业有关的具体事项并酌情提出建议，这些具体事项由粮农组织大会、理事会或总干事提交渔委，或渔委根据其议事规则应某个成员要求列入其议程；
 - (d) 审议根据《章程》第 XIV 条制定一项国际公约并提交成员的重要性，以确保全球范围内渔业和水产养殖方面的有效国际合作与磋商；
 - (e) 就渔委审议的事项向理事会报告或酌情向总干事提出建议。

II. 2022–2025 年工作成果

A. 审议《世界渔业和水产养殖状况》

2. 成果：

酌情向粮农组织大会、理事会及国际社会提供有关全球渔业和水产养殖状况以及在计划举行的渔委会议期间涉及的特定重要问题的最新信息和具体指导意见。
3. 指标和目标：

根据有关全球渔业和水产养殖状况的最新信息，向大会和理事会提出清晰、明确、协商一致的建议，为其指导和决策奠定坚实基础。
4. 产出：

清晰、明确和协商一致的建议得到大会和理事会的积极考虑，供其提出建议和作出决定。

⁹ 本组织《总规则》第 XXX 条第 6 款。

5. 活动：

渔委获悉当前全球渔业和水产养殖状况，包括《世界渔业和水产养殖业状况》报告。

渔委预定会议期间还会讨论当前具有重要意义的具体问题。

6. 工作方法：

《世界渔业和水产养殖业状况》及相关文件提前编制，为渔委的讨论奠定坚实基础。

B. 制定战略和优先重点以及编制预算

7. 成果：

渔委的决定和建议为大会和理事会关于本组织战略、优先重点、计划和预算的建议和决定奠定坚实基础。

8. 指标和目标：

- (a) 渔委推广粮农组织关于《负责任渔业行为守则》（《守则》）实施情况的调查问卷，以提高答复率。
- (b) 各成员答复粮农组织关于《守则》实施情况的调查问卷，并通过渔委及其分委员会向粮农组织提供渔业和水产养殖相关信息。
- (c) 渔委就渔业和水产养殖的战略、优先重点、计划和预算向理事会提出明确且具体的建议。
- (d) 渔委针对《战略框架》、《中期计划》、《工作计划和预算》的建议在理事会报告中得到反映。

9. 产出：

渔委报告就部门战略、优先重点、计划和预算向理事会提出清晰、明确和协商一致的建議。

10. 活动：

- (a) 审议鱼品贸易、水产养殖和渔业管理分委员会、法定机构和其他相关机构的决定和建议。
- (b) 审议区域会议提出的渔业和水产养殖领域的建议。
- (c) 审议渔业和水产养殖领域《工作计划和预算》的执行情况。
- (d) 就渔业和水产养殖方面的战略、优先重点、计划和预算提出建议。

11. 工作方法：

- (a) 与主席和主席团其他成员进行密切磋商。
- (b) 与粮农组织相关各司、中心及办公室密切合作。
- (c) 与鱼品贸易、水产养殖、渔业管理分委员会及其他法定机构进行联络。
- (d) 与财政委员会就财政和预算事项进行联络。
- (e) 与计划委员会就战略和优先重点事项进行联络。
- (f) 就渔委有关计划和预算事项的讨论成果向理事会妥善报告。

C. 就全球政策和管理事项提出建议

12. 成果：

渔委的决定和建议为大会关于全球政策和管理事项的建议和决定奠定坚实基础。

13. 指标和目标：

- (a) 成员受益于渔委的审议结果，根据粮农组织报告，使用有关意见和建议来指导国内行动和政策。
- (b) 渔委在其职责范围内就全球政策和管理事项向大会提出明确且具体的建议。
- (c) 渔委针对全球政策和管理事项提出的建议在大会报告中得到反映。

14. 产出：

渔委报告就政策和管理框架或文书向大会提出清晰、明确和协商一致的建

议。

15. 活动：

- (a) 审议渔委职能范围内的相关国际文书状况。
- (b) 在渔委职能范围内研究可能的解决方案，以支持各成员分别或共同通过粮农组织及其他相关机构采取一致行动。
- (c) 确保水产食品系统在粮农组织其他领域持续得到考虑，包括在其他治理机构中。

16. 工作方法：

就渔委有关全球政策和管理事项的讨论成果向大会妥善报告。

III. 有效规划渔委工作

17. 成果：

渔委注重行动，以包容性方式有效、高效开展工作。

18. 指标和目标：

- (a) 重点议程得到适当讨论。
- (b) 所有渔委文件，包括《世界渔业和水产养殖状况》，将在会议召开前至少提前 4 周提供粮农组织所有语种版本。
- (c) 会议以高效和卓有成效的方式进行。
- (d) 《多年工作计划》得到妥善执行。
- (e) 报告简明扼要，并向理事会和大会提出注重行动的具体建议。

19. 产出：

- (a) 议程重点突出，报告简明扼要，并向理事会和大会提出注重行动的具体建议。
- (b) 报告仅以电子形式发布。
- (c) 根据商定的计划安排提供渔委文件，包括《世界渔业和水产养殖状况》。
- (d) 编制和提供《多年工作计划》进展报告及针对未来四年的《多年工作计划》草案。

20. 活动：

- (a) 审查和应用开展渔委及其分委员会工作的良好做法。
- (b) 与主席团密切磋商，及时制定重点突出的议程。
- (c) 编写并及时提供注重结果的渔委文件，包括《世界渔业和水产养殖状况》。
- (d) 研究提高会议效率和成效的方法，包括更高效地利用时间，以及制定新的闭会期间工作方法。
- (e) 认识到会外活动的重要性和实用性，依据主场会议讨论的重点问题，推动开展更具针对性且更协调一致的会外活动。
- (f) 推动与各分委员会以及其他技术委员会之间的进一步协调合作。
- (g) 持续关注各类有效安排，以便起草最终报告。

IV. 工作方法

21. 渔委与粮农组织法定机构和其他机构开展合作，与计划委员会（就战略和优先重点事项）、财政委员会（就财政和预算事项）以及粮农组织其他相关治理机构进行联络。
22. 渔委与活跃在渔业和水产养殖领域的其他国际组织进行联络。
23. 在主席和主席团的推动下以及秘书处的支持下，渔委定期开展闭会期间活动。渔委主席团与各分委员会主席团之间的联络也得到进一步加强。
24. 渔委鼓励并促进包括民间社会组织在内的观察员参与工作。
25. 主席通过渔业及水产养殖业司与粮农组织进行联络。

渔业委员会（渔委）第三十六届会议于2024年7月8-12日在意大利罗马举行。本报告反映了会议讨论情况并列出渔委提出的所有建议及做出的各项决定。会议成果概况列于内容提要部分，所有补充资料列于附录部分。

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